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Uranium Mining and Milling Environmental Liabilities Management in Germany – Lessons Learned During Almost two Decades of Implementation of the WISMUT Rehabilitation Project

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WISMUT Rehabilitation Project - Historical background

- 1946 The Soviet occupation forces in Germany established the state-run company SAG WISMUT with the sole aim to exploit the East German uranium deposits for the Soviet nuclear program.
- 1954 Foundation of the bi-national Soviet-German company SDAG WISMUT, continuation of the uranium production with a workforce of up to 120'000 employees.

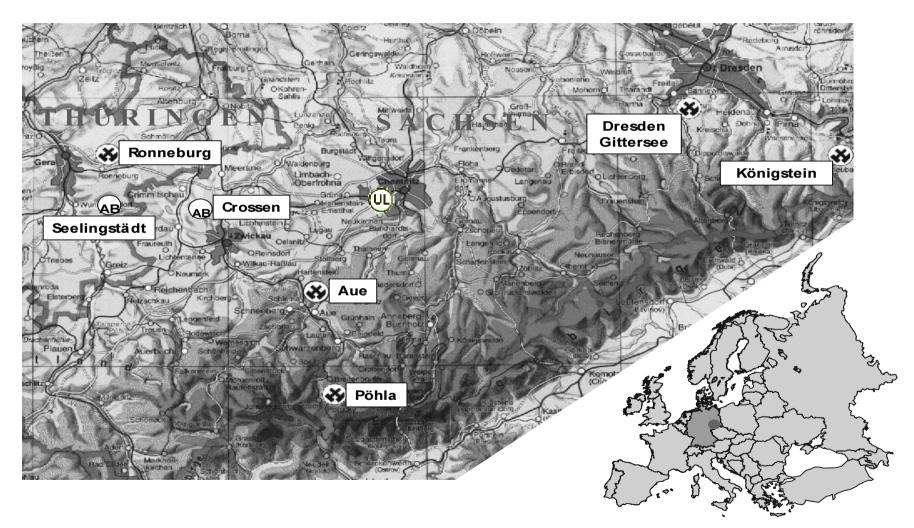
until

- 1990 WISMUT produced 231'000 tonnes of uranium and had been the world's third largest producer until that time
- 1990 Following re-unification of Germany, the uranium production was terminated in particular for economic reasons. WISMUT GmbH, with the Federal Republic of Germany as sole shareholder was built. Its corporate purpose is to decommission the former uranium mining and milling facilities and to rehabilitate the sites.
- 1991 The WISMUT Environmental Rehabilitation Project was initiated, the German Federal Government earmarked a total of \in 6,6 billion (later updated to \in 6,4 billion) to fund the Project.

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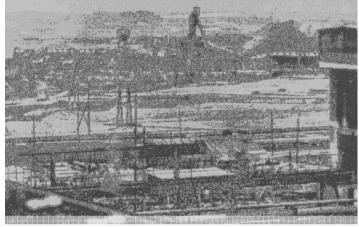


Location of the WISMUT sites





Production phase 1946 – 1990



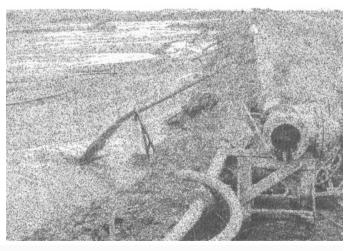
5 mines, 1 open pit , 3700 ha operational areas



2 processing plants, of 140 ha area



64 mine dumps,311 Mio. m³ waste rocks



Tailings ponds, 570 ha, 178 Mio. m³



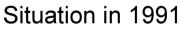
Classes of objects - object-specific remediation technologies

Contaminated structures and areas	Demolition, decontamination, clean-up of areas, Release of lowly contaminated material for restric- ted reuse, safe disposal of higher contaminated material
Waste rock dumps	In-situ remediation (re-shaping, slope stabilisation, covering); alternatively relocation to a safe site
Tailings management facilities (TMF)	Dry In-situ remediation (dewatering, geo-technical stabilisation, cover placement)
Lichtenberg open pit	Backfilling of waste rock material
Mines	Closure of mine openings, stabilisation of under- ground mine galleries, controlled flooding
Contaminated water (mine water, seepage, TMF pore and supernatant water)	Active water treatment in special plants, alterna- tively passive water treatment procedures (biological treatment technologies, phytoremediation, etc.)



Demolition of structures and clean-up of areas





October 2008

Demolition of the Seelingstädt processing plant

Release of not and lowly contaminated material for re-use (here: for scrap smelting)







In-situ remediation of waste rock dumps

(dump #366, Schlema-Alberoda)

1994 2000 2002	1998 2008		

Dry In-situ remediation of Tailings Management Facilities

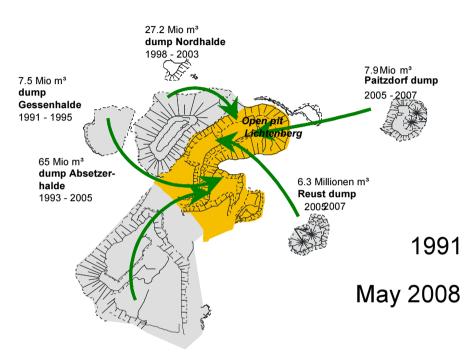




Technology (a) Removal of the "free" pond water and pore water;

- (b) Placement of an interim cover on the tailings surface to provide the consolidation load and create a stable working platform;
- (c) Construction of a stable surface contour providing suitable run off conditions for the surface water;
- (d) Capping of surface with a final cover

Backfilling of the Lichtenberg open pit

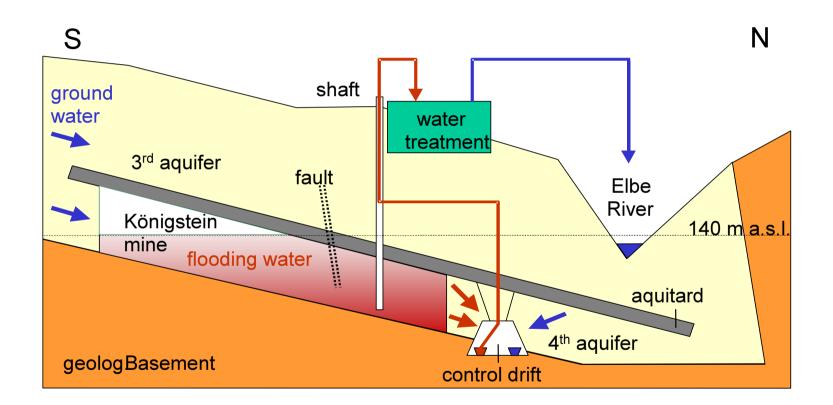


- **Operation:** 1958 1977
- Dimension: Area 160 ha, Length 2 km, Width 1 km
- Volume: 160 Mio. m³





Controlled flooding of the Königstein mine





Treatment of contaminated water

from sophisticated water treatment plants to passive water treatment facilities

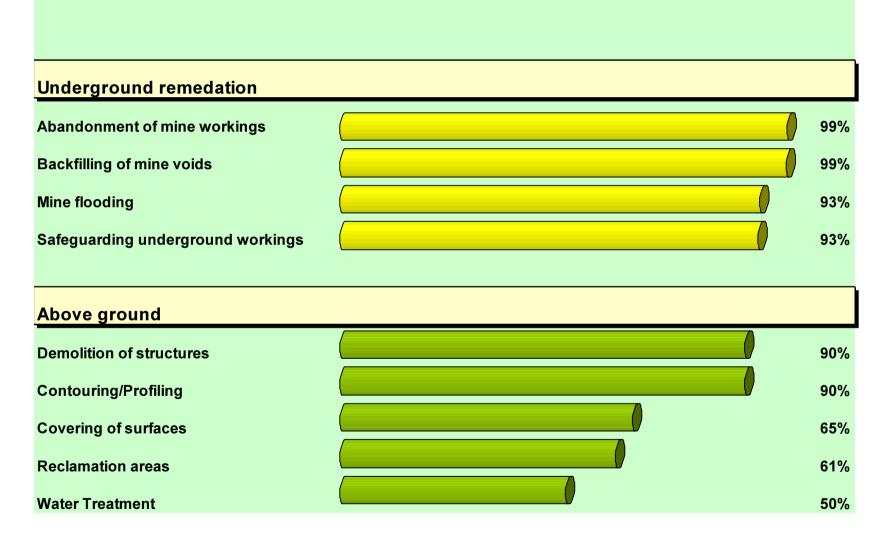


WTP Königstein

wetland Pöhla



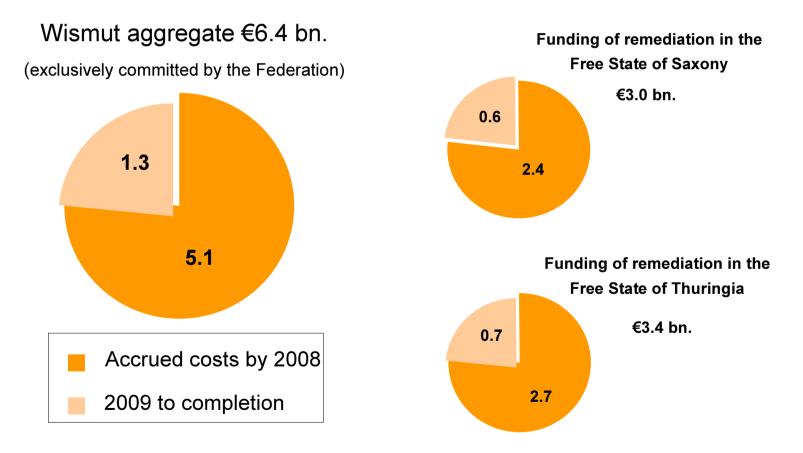
State of Rehabilitation – March 2009





Funding

(by the Federal Government, Ministry of Economics and Technology)





Lessons learned during almost two decades of implementation of the WISMUT Project

- Cost driving factors
- Clear definition of remediation criteria
- Proof of remediation success
- Model predictions
- New challenges
- Stakeholder involvement and regaining public trust



Lessons learned: The eight cost drivers of the WISMUT projecting factors (1)

Decommissioning / rehabilitation costs: 38 US \$ per kilogram uranium produced

- Low grades (~ 0.1 % U): U / tailings = 825; U / total mine waste = 5,585
- Sulfidic & polymetallic nature of deposits: acid rock drainage, broad spectrum of contaminants of concern
- Humid climate (covers, water treatment)
- Radiological impact in a densely populated area
- Lack of sustainability of former mining
 - No parallel remediation, no prevention
 - Acid UG Leach Mining in a sensitive area
- Unplanned stop of production with no closure strategy
 - Sub-optimal legacy situations to start with (e.g. TMFs)
 - No permits available, substantial standby costs !
- New, stricter regulations superimposed to an "old" system
- Social cost included: Staff reduction from 45,000 employees (1991) to 1,700 (2008)



Lessons learned: The eight cost drivers of the WISMUT projecting factors (2)

... and what we can learn from:

- Plan with the closure in mind from day one.
- Invest in Prevention to prevent long term liabilities.
- Start early with partial rehab work.
- Concerning the closure plan:
 - See your site as a whole (conceptual site model)
 - Take care of uncertainties in data & knowledge
 - Beware of extreme events (e.g. floods)
 - prefer "nature-close" remedial options instead of sophisticated engineered facilities (also with respect to long-term cost minimization)
- Realize early involvement of all relevant stakeholders as key to acceptance !



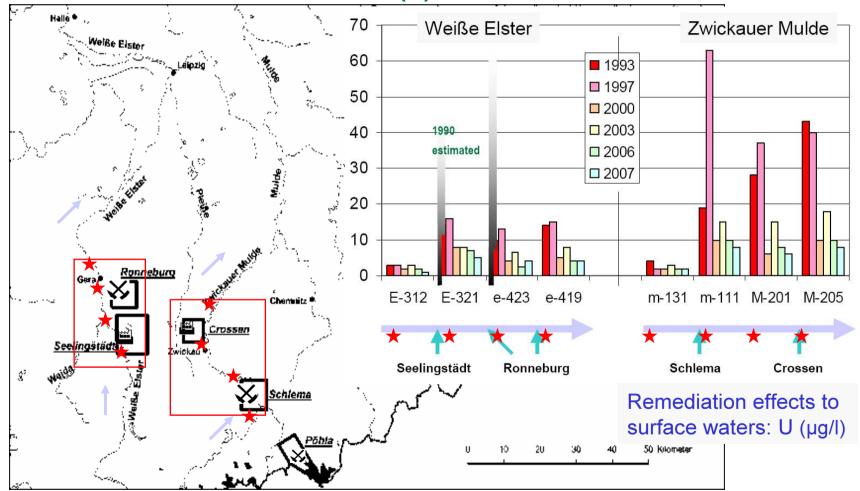
Lessons learned: Need for clear definition of remediation criteria

- I make decisions transparent for authorities and stakeholders as well, to guarantee acceptance in the decision process
- I develop site-specific remedial measures; no "blind standard application"

With respect to radiation protection:

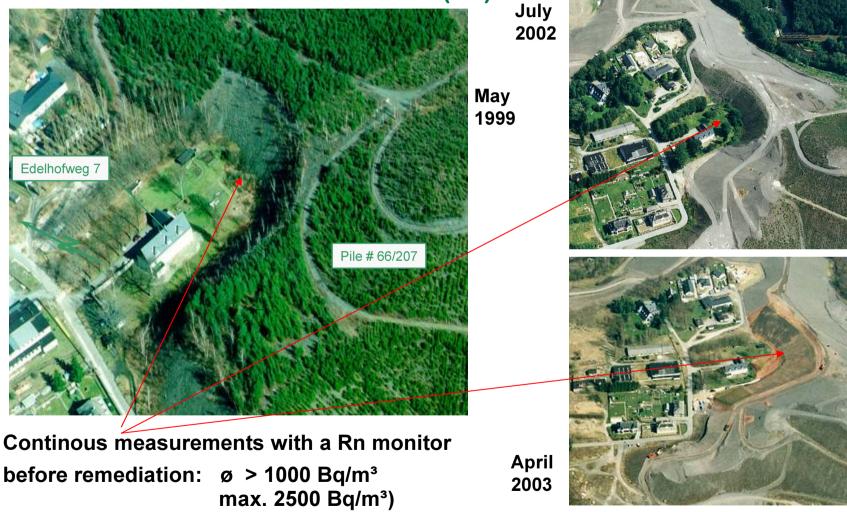
- I 1 mSv/a reference value to decide on justification of measures (application of the 10 mSv/a intervention level for existing situations is not accepted by stakeholders)
- A application of appropriate and for stakeholders easily understandable optimisation procedures (cost-benefit of multi-attribute analyses ?)
- 1 mSv/a also as a target ?
- radiation protection criteria to be weighed against other criteria !

Lessons learned: Need for proof of effectiveness of remedial measures (1)

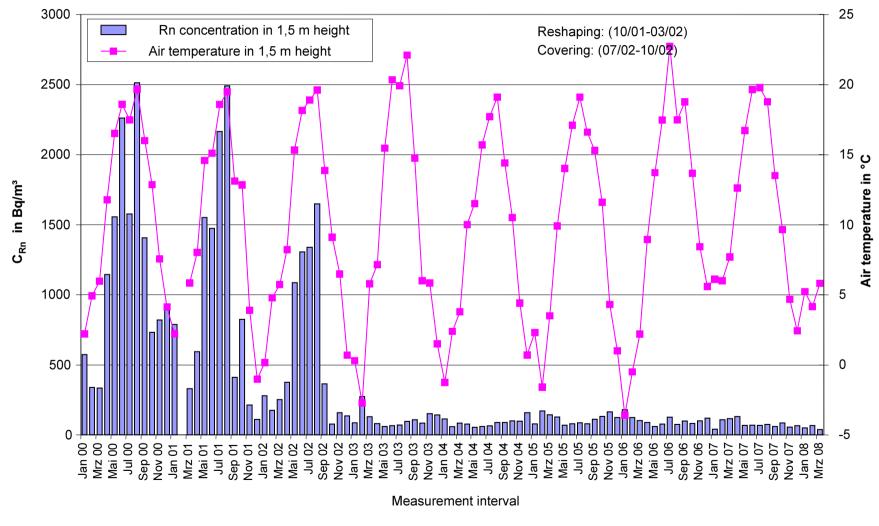




Lessons learned: Need for proof of effectiveness of remedial measures (2a)



Lessons learned: Need for proof of effectiveness of remedial measures (2b)



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4547600

<=0,2Bq/(m²s) (0,2;0,5] Bq/(m²s)

(0,5;1,0] Bq/(m²s) (1,0;2,0] Bq/(m²s)

(2,0;5,0] Bq/(m²s)

(5,0;10] Bq/(m²s) (10;20] Bq/(m²s) >20 Bq/(m²s)

4547600

4547800

5609400

5608800

Lessons learned: Not all model predictions 4547800 4548000 materialize !

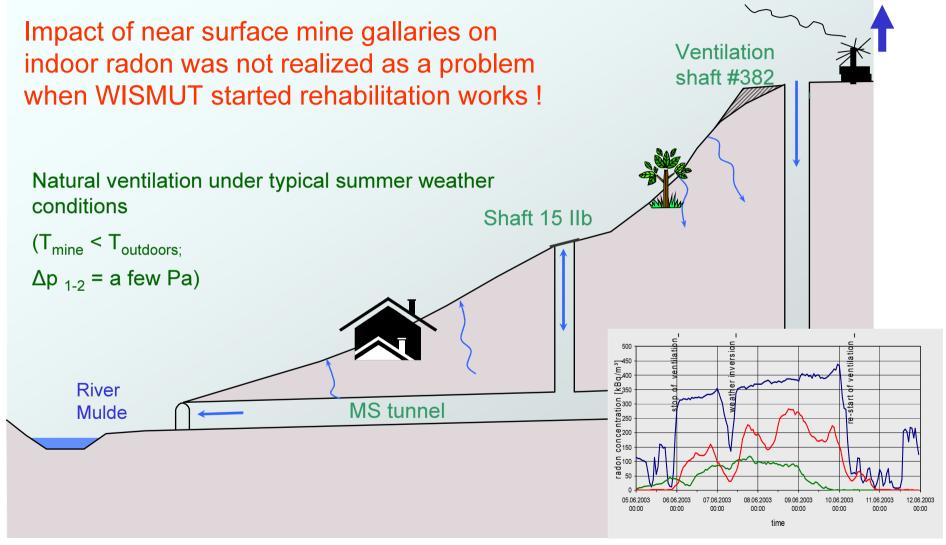
> Radon exhalation rate at a big already covered waste rock pile in Schlema:



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4548000

Lessons learned: New challenges during rehabilitation





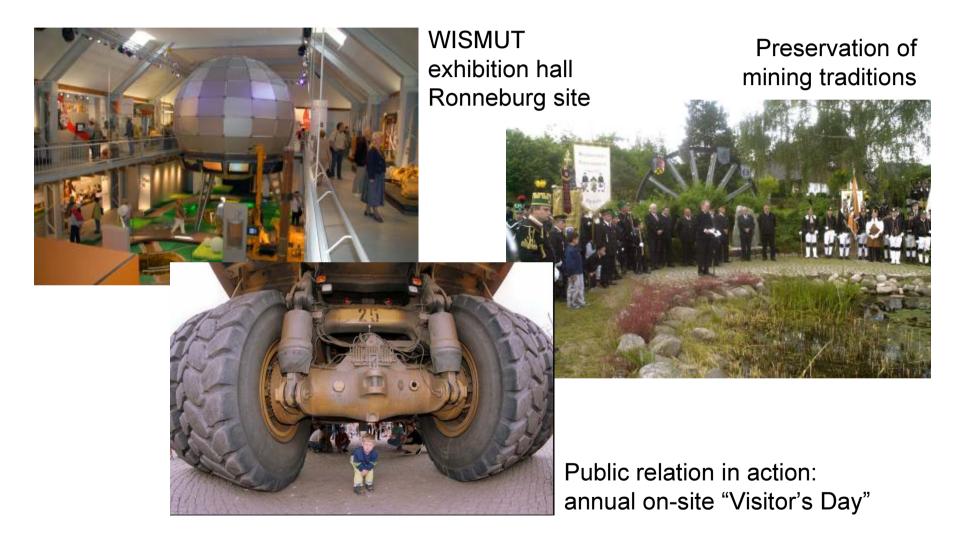
Lessons learned: Stakeholder involvement and regaining trust of the public are indispensable

Building Bridges with the Public - The WISMUT Policy -

- implementation of the project with the staff of the former mining company SDAG WISMUT
- involvement of local experts and companies (social factor)
- "opening of the books"; openness, frankness, in particular disclose of data on environmental pollution
- involvement of the local public in decision making; stakeholder involvement in general
- sustained public relation policy
- preservation of mining traditions
- returning the WISMUT legacy to productive use (best way to ensure sustainability of remediation)



Lessons learned – "building bridges"





Lessons learned: Sustainability means returning WISMUT legacies to productive reuse



Bad Schlema: Conversion of a devastated uranium mining

site back to a radon health spa

Gulf course construction on a covered waste rock dump

To date, approx. 650 hectares of reclaimed areas have been sold by WISMUT.



Long-term and post-remedial tasks:

Post-remedial phase: 5 years

 Period during which proof of the efficiency of the performed remediation measures is to be furnished [e.g. accounting for physical modifications that covers will undergo during the post-construction period]

Long-term tasks: 30 years (estimate)

The long-term and post-remedial activities include:

- Water treatment (will need to go on for decades (> 30 years ?))
- Long-term environmental monitoring
- Care and maintenance of restored land
- Care and maintenance of ancillary mine workings
- Mine damage control and compensation
- Long-term data management, documentation

